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AGENDA

Committee ECONOMY & CULTURE SCRUTINY COMMITTEE

Date and Time of Meeting TUESDAY, 25 APRIL 2023, 4.30 PM

Venue CR 4, COUNTY HALL - MULTI LOCATION MEETING

Membership Councillor Wong (Chair)
Councillors Berman, Brown-Reckless, Cunnah, Henshaw, Jenkins,
Lloyd Jones, Naughton and Thomson

*Time
approx.*

1 Apologies for Absence

To receive apologies for absence.

2 Declarations of Interest

To be made at the start of the agenda item in question, in accordance with the Members' Code of Conduct.

3 Minutes (Pages 5 - 8)

To approve as a correct record the minutes of the previous meetings.
28/02/23 -To Follow
21/03/23

4 Physical Activity and Sport Strategy - Implementation Progress Update (Pages 9 - 30) 4.30 pm

Policy Review

Appendix C – to follow

5 GLL Contract Monitoring (Pages 31 - 42) 5.20 pm

Policy Review/Contract Monitoring

Appendix A – to follow

This document is available in Welsh / Mae'r ddogfen hon ar gael yn Gymraeg

- | | | |
|----------------------------------|--|---------|
| 6 | Community Sport in Cardiff Cabinet Response - Implementation of Agreed Recommendations - Progress Update <i>(Pages 43 - 48)</i> | 6.10 pm |
| 7 | Committee Business Report <i>(Pages 49 - 54)</i> | 6.30 pm |
| 8 | Urgent Items (if any) | |
| Comfort Break - 5 minutes | | |
| 9 | Way Forward | 6.45 pm |
| 10 | Date of next meeting | |
| | 17 May 2023 at 4.30pm | |

Davina Fiore

Director Governance & Legal Services

Date: Wednesday, 19 April 2023

Contact: Andrea Redmond, 02920 872434, a.redmond@cardiff.gov.uk

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ECONOMY & CULTURE SCRUTINY COMMITTEE

21 MARCH 2023

Present: Councillor Wong(Chairperson)
Councillors Henshaw, Jenkins, Lloyd Jones, Naughton and Thomson

66 : APOLOGIES FOR ABSENCE

Apologies have been received from Councillor Rodney Berman, Councillor Stephen Cunnah and Zack Hellard – Youth Council representative.

67 : DECLARATIONS OF INTEREST

Declarations of interest were received from; Cllr Lloyd Jones who declared a personal interest as a member of the Red Wall; Cllr Henshaw declared a personal interest as she has family members who work for the Council. The Leader declared personal interests as he is a member of the Red Wall and as a Director of the Millennium Stadium PLC. The Chief Executive declared a personal interest as a Director of Millennium Stadium PLC.

68 : EURO'S 2028

The Chairperson advised Members that this item was to undertake pre-decision scrutiny of a report to Cabinet that seeks approval for Cardiff to submit a final bid to be a host city for the UEFA European Football Championship Final Tournament 2028 (“Euro 2028”).

The Chairperson reminded Members that he had agreed that this item be deemed ‘urgent’, as set out in the Constitution, and therefore Call-In is disappplied. Member noted that the item contained confidential information at Appendices 1-7 – and were asked not to refer to these in open session.

The Chairperson welcomed Cllr Thomas – Leader, Cllr Burke - Cabinet Member for Culture, Parks & Events, Paul Orders – Chief Executive and Kathryn Richards – Head of Culture, Venues, Tourism and Events, for this item.

The Leader and Chief Executive were invited to make opening statements after which the Chairperson asked Members for any questions, comments or observations.

Members noted the benefits of hosting the Euro 2028 tournament but asked about the key risks if the bid was successful. Members were advised that the key risk was cost escalation, but the Chief Executive said officers would seek to manage this through the budget process. It was added that the delivery of major events always must consider external factors. Discussing the management of such an event, Members were advised that there are tried and tested partnership arrangements in place, with many levels of expertise between the Council and its partners.

Referring to transport issues at major events, Members sought assurance around commitment and confidence in dealing with a tournament of this scale. The Leader

explained that the capacity of the Stadium is known, so this would be planned for in the approach taken. Previously there have been issues in relation to industrial action and transport infrastructure works, but previous experiences can be reflected upon. The Leader added that transport for the Champions League was tightly managed with partners, especially Transport for Wales and a similar approach would be taken. The Chief Executive added that due to the scale of the event, the level of Government and Public Sector support would be significant and would be detailed at the transport planning stage.

Members referred to communication around the event and reflected on the messaging given out during the Champions League, which resulted in a reduction in footfall in the City Centre. The Leader stated that the Communications message would be carefully considered and would aim to increase stays in the City.

RESOLVED – That the public be excluded from the meeting at this point during consideration of this item as the Committee discussed exempt information of the description contained in paragraph 14 of Part 4 and paragraph 21 of Part 5 of Schedule 12A of the Local Government Act 1972. The public may be excluded from the meeting by resolution of the Committee pursuant to Section 100A(4) of the Local Government Act 1972 during discussion of this item.

AGREED: that the Chairperson, on behalf of the Committee, writes to the Cabinet Member conveying the observations of the Committee when discussing the way forward.

69 : ATLANTIC WHARF

The Chairperson advised Members that this item is a pre-decision scrutiny item, focusing on the recommendations to Cabinet regarding the Atlantic Wharf scheme.

Members were reminded that the item contains confidential information at Appendices 2 -6 and 8-13 of Appendix A – and were asked not to refer to these in open session.

The Chairperson welcomed Neil Hanratty – Director of Economic Development and Chris Barnett – Operational Manager – Major Projects, for this item. Cllr Goodway's apologies were noted.

Members were provided with a presentation on information in the public domain, after which the Chairperson invited questions, comments and observations.

Discussing the Red Dragon Centre, Members sought clarification on the capital cost of buying it, when it was bought and how it is costed into the development. Members were advised that it was bought in 2020, the amount paid was in the public domain. Currently the income exceeds the costs so that surplus is ringfenced and contained for bad debt. There is also provision made from the Welsh Government hardship fund for bad debt. Members noted that the capital cost was still outstanding on the balance sheet and that there would not be any income when the centre goes into the Atlantic Wharf development. Officers explained that the detail around recovering the initial capital outlay would be in the outline business case.

Referring to the review of the wider infrastructure, Members sought assurance that there would be positive impacts for the local residents. Officers explained that there had been a review of the design to recover monies and a review of the infrastructure and how it would be brought forward. Officers didn't consider there would be any compromise at all on the quality of the development and the design of the green spaces/public realm, these would still be delivered in accordance with the planning permission.

RESOLVED – That the public be excluded from the meeting at this point during consideration of this item as the Committee discussed exempt information of the description contained in paragraph 14 of Part 4 and paragraph 21 of Part 5 of Schedule 12A of the Local Government Act 1972. The public may be excluded from the meeting by resolution of the Committee pursuant to Section 100A(4) of the Local Government Act 1972 during discussion of this item.

AGREED: that the Chairperson, on behalf of the Committee, writes to the Cabinet Member conveying the observations of the Committee when discussing the way forward.

70 : REPLACEMENT LOCAL DEVELOPMENT PLAN - JOINT SCRUTINY TASK AND FINISH GROUP - EXPRESSIONS OF INTEREST

The Principal Scrutiny Officer outlined the report and sought Members expressions of interest in sitting on the Replacement Local Development Plan (RLDP) Joint Scrutiny Task and Finish Group.

The following Members expressed an interest: Cllrs P Jenkins, Thomson, Lloyd Jones, Henshaw, Brown-Reckless.

71 : DRAFT SCRUTINY ANNUAL REPORT

The Principal Scrutiny Officer explained that this report seeks Members' approval of the Economy & Culture Scrutiny Committee pages of the joint Scrutiny Annual Report 2022-23, attached as Appendix A.

Members were asked for any amendments/additions that they may have and Members wished to include the Ice Rink as an item that had been considered.

Discussing future priorities, Members expressed an interest at looking at the Taff Water Trail from Tongwynlais to Cardiff Bay, and the Llanrumney Bridge Project .

72 : URGENT ITEMS (IF ANY)

None received.

73 : DATE OF NEXT MEETING

25 April 2023 at 4.30pm

The meeting terminated at 7.20 pm

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**CYNGOR CAERDYDD
CARDIFF COUNCIL**

ECONOMY & CULTURE SCRUTINY COMMITTEE

25 APRIL 2023

**MOVE MORE CARDIFF - PHYSICAL ACTIVITY AND SPORT STRATEGY 2022-
2027: IMPLEMENTATION UPDATE**

Purpose of the Report

1. To provide Members with an update on the progress being made on the implementation of the '*Move More Cardiff - Physical Activity and Sport Strategy 2022-2027*'.

Background

2. At their meeting on 20 January 2022, the Cabinet considered a report seeking approval to adopt the draft Physical Activity and Sport Strategy 2022-2027¹. The report spelt out that, despite concerted efforts by key stakeholders, there was a growing problem of obesity, inactivity, and sedentary lifestyles in Cardiff, with the life expectancy of citizens in the southern arc on average 18 years less than those who live in the north of Cardiff.
3. The report highlighted that strong relationships between the Council, major clubs, community clubs, higher and further education, BAME leaders, public health, private sector providers and the voluntary sector had resulted in a variety of targeted action plans and programmes, including to address participation rates, anti-social behaviour, and community cohesion. In addition, the report set out how Cardiff has used Sport to drive tourism and regeneration, through major events and developments.
4. Given that this work had not managed to tackle the growing problem of obesity, inactivity and sedentary lifestyles, the report to Cabinet stated that a whole

¹ [Cabinet 20 Jan 2022 Physical Activity Strat.pdf \(modern.gov.co.uk\)](#)

system approach with Cardiff and Vale University Health Board and key stakeholders was required.

5. Sport Cardiff² led the whole system approach work, establishing a strategy development group with Cardiff Council, Cardiff Metropolitan University, Cardiff and Vale University Health Board, and Public Health Wales; the latter funded consultancy work to develop the strategy, using a systems-thinking approach. Virtual workshops were held to create a systems map.
6. This work was used to develop the '*Move More Cardiff - Physical Activity and Sport Strategy 2022-2027*', including ensuring the Strategy's vision and key areas for development and collaboration aligned with the World Health Organisation's Global Action Plan for Physical Activity (GAPPA)³.

Physical Activity and Sport Strategy 2022-2027

7. On 20 January 2022, the Cabinet approved adoption of the Physical Activity and Sport Strategy 2022-2027. This set out the vision, aim, key objectives and key action areas for the Council and partners to work towards, as follows:

Vision for the Strategy

"Cardiff to be the best city in the UK to be physically active, from walking, cycling and activity in daily life through to internationally renowned sport"

Aim of the Strategy

'Improve the Health and Wellbeing of our communities through physical activity and sport'

Key Objectives

1. *Change Social Norms around Physical Activity*
2. *Reduce sedentary lifestyles*
3. *Increase participation in regular physical activity and sport*
4. *Reduce inequalities*

Key Action Areas

1. *Active Environments*
2. *Active Societies*
3. *Active People*
4. *Active Systems*

² [SPORT CARDIFF](#)

³ [Action plan \(who.int\)](#)

8. The Strategy identified a series of system levers required to ensure achievement of the vision, aim and key objectives, as follows:

System Levers

1. *Making the healthy choice the easy choice*
2. *Building back better and fairer*
3. *Increasing visibility of physical activity*
4. *Providing young people with positive and fun experiences of physical activity*
5. *Developing strong leaders and advocates for physical activity*
6. *Including physical activity in all policies.*

9. Attached at **Appendix A** is the Physical Activity and Sport Strategy. This consists of 5 pages, as follows:

- a. Overview
- b. Active Systems (Blue)
- c. Active Environment (Green)
- d. Active Societies (Red)
- e. Active People (Orange).

10. The overview page starts with the vision, aim and objectives, provides examples of indicators, and emphasises the whole system approach, listing the key areas for action and the system levers. The following four pages reiterate the vision, aim and objectives and system leverage points and then provide examples of actions specific to that key area of action.

11. The Strategy provides the following examples of indicators:

1. *% of population who agree that 'physical activity is a normal part of everyday life in Cardiff'*
2. *% of population active for less than 30 minutes per week*
3. *% of population active at recommended levels⁴*
4. *Difference in % sedentary and active between population subgroups, according to gender, socio-economic status, disability/ long term health conditions, and Black, Asian and Minority Ethnic Communities.*

12. Attached at **Appendix B** are two slides from a presentation to the Economy and Culture Scrutiny Committee in January 2022, which set out:

⁴ Adults – at least 150 minutes moderate intensity or 75 minutes vigorous intensity per week. Children – moderate-to-vigorous intensity physical activity average of at least 60 minutes per day across the week

- a. Year 1 Implementation Plan
- b. Governance arrangements.

13. In terms of governance, there are groups for each Key Action Area, which report to a Move More Cardiff Leadership Group, which reports to Cardiff's Partnership Board⁵. The latter has a Move More Executive Leadership Board through which external stakeholders are encouraged to adopt the Strategy. The structure allows for input and feedback between all participants.

Local Well-Being Plan 2023-2028

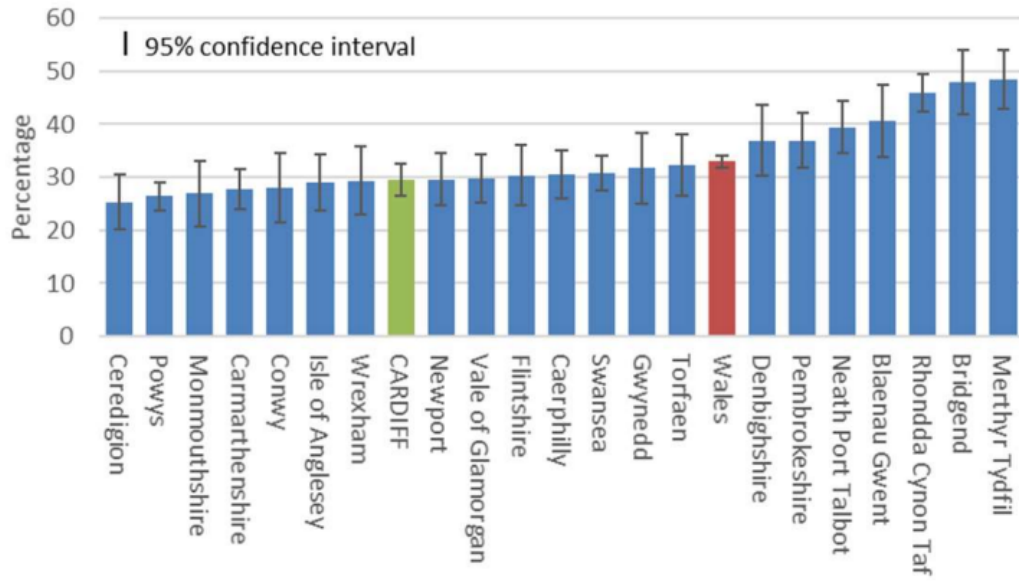
14. The Cardiff Partnership Board is required by law to publish a Local Well-Being Plan; the latest version of this is the Cardiff Local Well-Being Plan 2023-28, which includes the following that are relevant to this scrutiny:

- a. Increase the percentage of children and young people with a healthy weight and increase physical activity levels by delivering the Move More, Eat Well Strategy 2020-2023
- b. Increase the percentage of people with a healthy weight and increase physical activity levels, particularly in the more deprived communities, through the delivery of the Move More, Eat Well Strategy 2020-2023
- c. Percentage of students (aged 11-13) who are physically active for more than 60 minutes, less than 3 days a week by family affluence score
- d. Percentage of children cycling/ walking to school
- e. Percentage of adults active for less than 30 minutes in a week by deprivation
- f. Percentage of adults reporting being a healthy weight by deprivation.

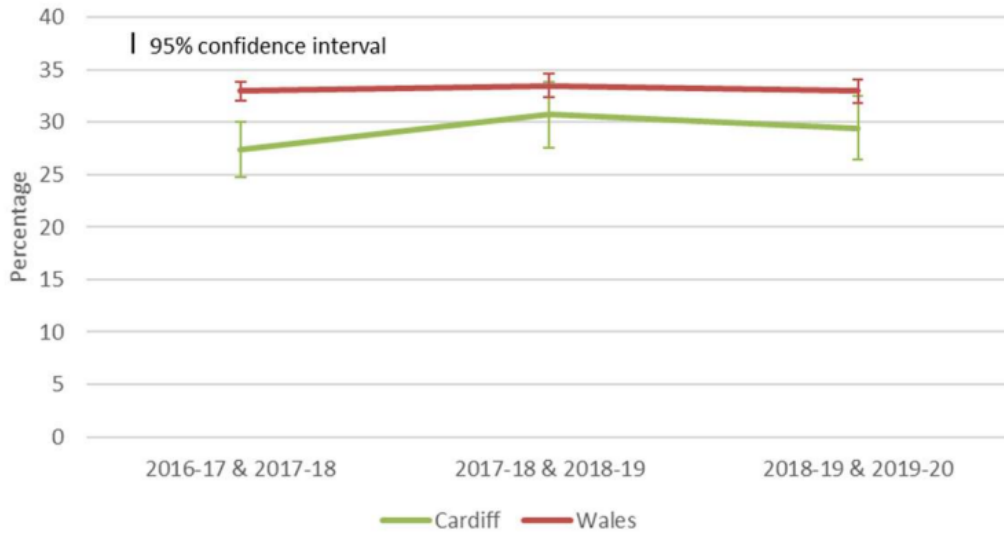
15. The Cardiff Local Well-Being Plan 2023-2028 was informed by a Cardiff Local Well-being Assessment 2022, available [here](#), which includes the latest data available for the following indicators:

⁵ [About us - Cardiff Partnership : Cardiff Partnership](#)

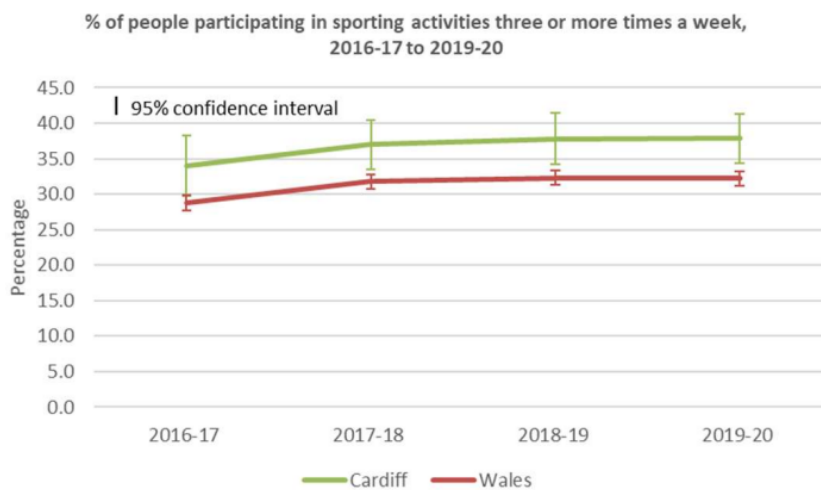
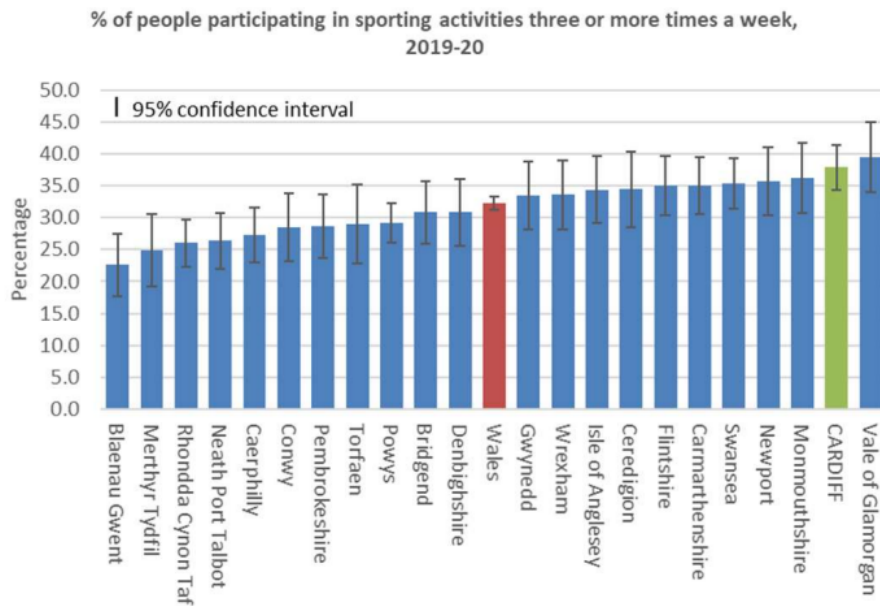
Percentage of Adults that did less than 30 minutes of Moderate Physical Activity the Previous Week (or equivalent amount of vigorous activity), 2018-19 & 2019-20 (Age-Standardised)



Percentage of Adults that did less than 30 minutes of Moderate Physical Activity the Previous Week (or equivalent amount of vigorous activity), 2016-17 & 2017-18 to 2018-19 & 2019-20 (Age-Standardised)

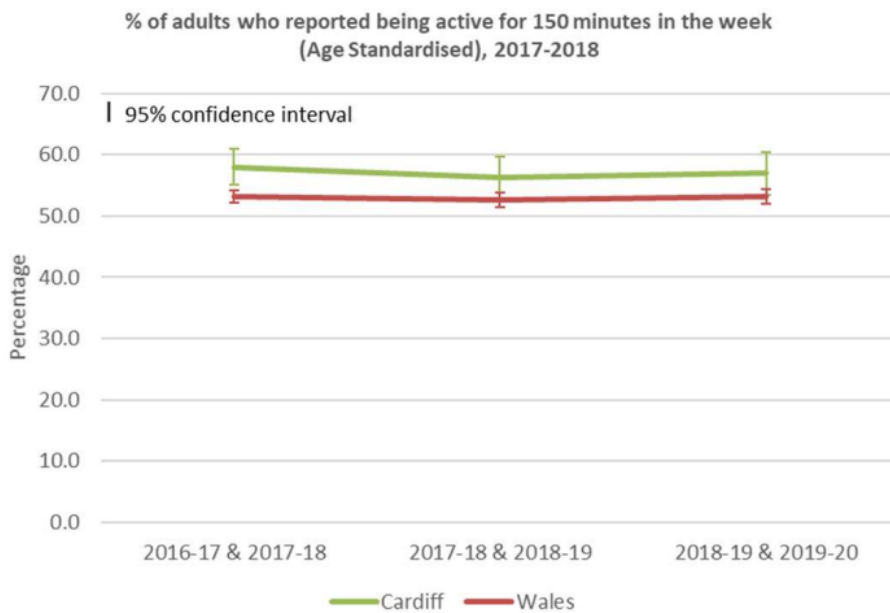
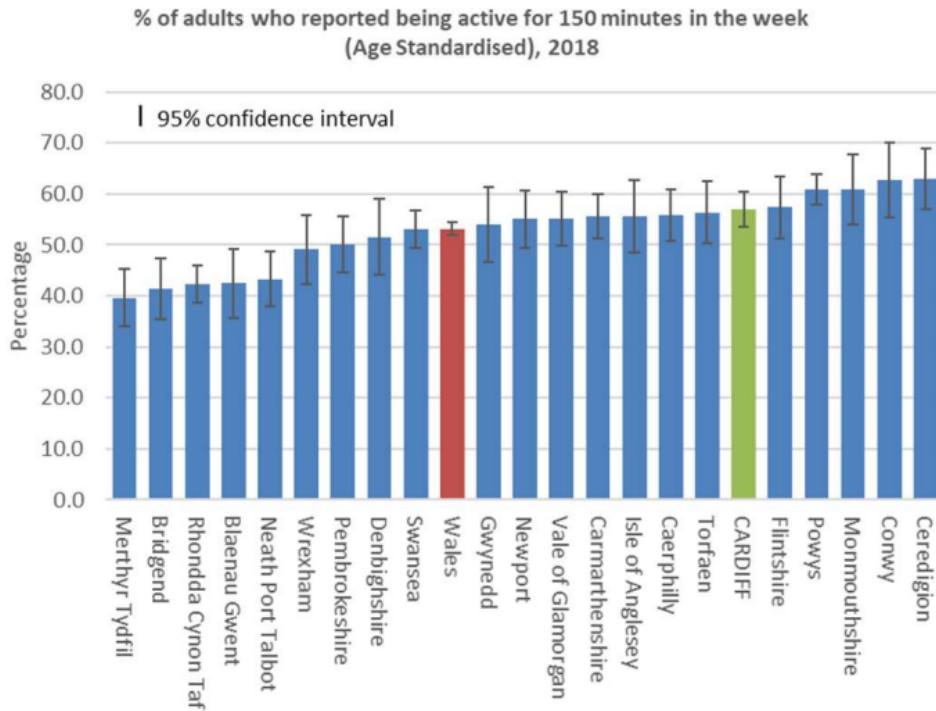


Source: National Survey for Wales



Source: Welsh Government

16. These show that, whilst Cardiff is in the top quartile for levels of physical activity in Wales, 29% of adults in Cardiff are active for less than 30 minutes a week. In addition, Cardiff has the second highest proportion of people participating in sporting activities three times a week (37.8%).



17. The above show that, whilst Cardiff is above Wales average in the number of people reporting being active for 150 minutes per week (56.9%), this means that 4 in 10 people in Cardiff are not active for 150 minutes per week.

Audit Wales

18. In October 2022, Audit Wales published their Leisure Services Follow-Up Review, which included the following recommendations relevant to this scrutiny:

R2 Delivery and monitoring of the Physical Activity and Sport strategy

• Recognising the whole organisation approach needed to help deliver the strategy, the Council should ensure relevant future Directorate Delivery Plans incorporate key actions and measures. These should be monitored as part of the Council's routine performance management arrangements.

R4 Equalities Impact Assessment

The Council needs to comply with their Equality and Inclusion Strategy 2020- 24 by completing an Equality Impact Assessment for the Physical Activity and Sport Strategy. This will ensure the Council:

- demonstrates due regard for the provisions of the Public Sector Equality Duty;*
- identifies possible negative impacts of decisions on individuals and groups with protected characteristics and plans mitigating action accordingly; and*
- identifies additional opportunities to advance equality within policies, strategies, and services.*

Progress – April 2023

19. A presentation setting out progress in implementing the Strategy will be circulated to Committee Members prior to the meeting, as **Appendix C**.

Previous Scrutiny

20. Since 2014, this Committee has undertaken regular scrutiny of the Joint Venture between Cardiff Council and Cardiff Metropolitan University to deliver sports services in the city, with Sport Cardiff staff transferring from Cardiff Council to Cardiff Metropolitan University. This has included scrutiny of the Local Sports Plan, the impact of Sport Cardiff, the work to increase meaningful engagement, boosting grassroots community sport, increasing participation, strengthening partnership working, and work to mitigate the impact of reduced funding.

21. Since 2017, this Committee has undertaken regular scrutiny of the partnership between the Council and GLL, regarding the delivery of contract for leisure services at Better Leisure Centres in Cardiff. This has included requesting details of the GLL User Survey and Usage profiles broken down by age, disability, ethnicity, and gender, which were supplied.
22. In December 2021, Members scrutinised progress in implementing the improvement proposals made by Audit Wales in their Review of Leisure Services (2020) report.
23. In January 2022, Members undertook pre-decision scrutiny of the report to Cabinet on approving the Physical Activity and Sport Strategy 2022-2027. The resultant Chair's letter is attached at **Appendix D**. Members also approved their Inquiry report on Community Sport in Cardiff, which examines Sport Wales's proposals for a Central South Sport Regional Partnership.
24. At this meeting, in addition to this item, Members will scrutinise a progress report on the implementation of agreed recommendations resulting from the Community Sport in Cardiff Inquiry and a report scrutinising GLL's performance. Members are advised to read these reports alongside this report.

Way Forward

25. Councillor Jennifer Burke (Cabinet Member – Culture, Parks and Events) will be invited to make a statement. Neil Hanratty (Director of Economic Development), Steve Morris (Operational Manager – Sport, Leisure and Development), Ben O'Connell (Director, Cardiff Metropolitan University), Laura Williams (Assistant Director – Sport, Physical Activity & Health, Cardiff Metropolitan University) and Lauren Idowu (Cardiff and Vale Public Health Team) have been invited to attend to give a presentation setting out progress in implementing the Strategy. The whole panel will be available to answer Members' questions.

Legal Implications

26. The Scrutiny Committee is empowered to enquire, consider, review, and recommend but not to make policy decisions. As the recommendations in this

report are to consider and review matters, there are no direct legal implications. However, legal implications may arise if and when the matters under review are implemented with or without any modifications. Any report with recommendations for decision that goes to Cabinet/Council will set out any legal implications arising from those recommendations. All decisions taken by or on behalf of the Council must (a) be within the legal powers of the Council; (b) comply with any procedural requirement imposed by law; (c) be within the powers of the body or person exercising powers on behalf of the Council; (d) be undertaken in accordance with the procedural requirements imposed by the Council e.g. Scrutiny Procedure Rules; (e) be fully and properly informed; (f) be properly motivated; (g) be taken having regard to the Council's fiduciary duty to its taxpayers; and (h) be reasonable and proper in all the circumstances.

Financial Implications

27. The Scrutiny Committee is empowered to enquire, consider, review, and recommend but not to make policy decisions. As the recommendations in this report are to consider and review matters, there are no direct financial implications at this stage in relation to any of the work programme. However, financial implications may arise if and when the matters under review are implemented with or without any modifications. Any report with recommendations for decision that goes to Cabinet/Council will set out any financial implications arising from those recommendations.

RECOMMENDATION

The Committee is recommended to:

- i) Consider the information in this report, its appendices and the information presented at the meeting
- ii) Report and comments, observations or recommendations to the Cabinet, and
- iii) Consider the way forward for any future scrutiny of the issues discussed.

DAVINA FIORE

Director of Governance & Legal Services

19 April 2023

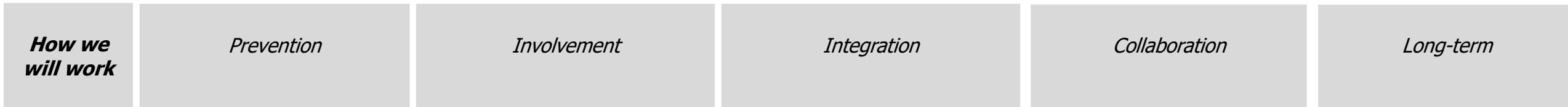
Physical Activity and Sport Strategy for Cardiff (2022-2027)

VISION: Cardiff is the best city in the UK to be physically active, from walking, cycling and activity in daily life through to internationally-renowned sport

AIM: Improve the health and wellbeing of our communities through physical activity and sport

Objectives	1. Change social norms around physical activity	2. Reduce sedentary lifestyles	3. Increase participation in regular physical activity and sport	4. Reduce inequalities
Examples of indicators	% of population who agree that 'physical activity is a normal part of everyday life in Cardiff'	% of the population active for less than 30 minutes per week	% of the population active at recommended levels. For adults at least 150 minutes (2 1/2 hours) of moderate intensity activity or 75 minutes of vigorous intensity activity per week. For children moderate-to-vigorous intensity physical activity for an average of at least 60 minutes per day across the week.	Difference in the % sedentary and active between population sub-groups according to gender; socio-economic status; disability/long-term health conditions and Black Asian and Minority Ethnic communities.

What we will do
 Take a **whole system approach** across Cardiff. This means bringing together a wide **range of partners**, taking **coordinated action** across four key areas; and focusing on **system levers** (where a small shift can create large changes).



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AIM: Improve the health and wellbeing of our communities through sport and physical activity

Objectives	1. Change social norms around physical activity	2. Reduce sedentary lifestyles	3. Increase participation in regular physical activity and sport	4. Reduce inequalities
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Active Systems

"There is a strong leadership for physical activity across Cardiff. Partners understand the physical activity system, and their part in it. We make sure all new public policies emphasise the opportunities to be active. There is a strong research and development function so we can learn what works and improve. "

Page 20

Examples of actions

- Coordinate action on physical activity at the highest possible level
- Ensure funding and investment for physical activity across the system
- Build strong coordination of the research and development function
- Ensure progress on the strategy is being monitored and evaluated
- Audit public policies to maximise the extent to which they are physical activity-friendly
- Identify public policies which may counteract our vision in this Strategy.

System Levers	Making the healthy choice the easy choice	Building back better and fairer	Increasing visibility of physical activity	Providing young people with positive and fun experiences of physical activity	Developing strong leaders and advocates for physical activity	Including physical activity in all policies
Examples of leverage points in action	Creating healthy supportive environments for physical activity makes it easier to be active and increases footfall which builds feelings of community safety, which in turn helps people to be active in their communities and improves social norms around physical activity.	Building on increased interest in physical activity following COVID-19 and providing positive opportunities helps develop community spirit and builds acceptance of physical activity as 'the new normal'.	Staging public sport or activity events in parks and green spaces increases visibility of physical activity as normal behaviour and improves perceptions of the park which in turn inspires people to be active	Emphasising enjoyable fun physical activity opportunities for young people builds skills and confidence, creates habits for life, and improves family enjoyment of activity	Public leaders and politicians showing visible support and advocacy for physical activity improves public perception and supports creation of healthy public policies	Ensuring physical activity is part of all public policies supports actions to create active environment, societies and people, which changes social norms and increases demand for new healthy policies

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Active Environments

"Cardiff's built and natural environment supports and enables our population to be physically active. We value, invest in and promote our green and blue spaces, ensuring equitable access to all, and that communities are connected to the space around them. We support and prioritise healthy travel (walking, cycling, other forms of mobility involving the use of wheels including wheelchairs, scooters and skates, and the use of public transport) including discouraging the use of the car for short journeys. Collectively we actively look for policies and environmental 'nudges' that can encourage physical activity in everyday life."

Page 21 Examples of actions	<ul style="list-style-type: none"> Celebrating and increasing use of our great green and blue spaces, with a focus on increasing equitable access Public events in parks and green space including sports and non-sports events Improving walking infrastructure including lighting to increasing feelings of community safety Campaigns and promotions to change social norms around cycling (and walking) Audit and investment in facilities – building what is right for the community 	<ul style="list-style-type: none"> Building and maintaining active travel networks – especially bike lanes and school travel Implementing city-wide speed limits Considering other ways to restrict motor vehicle access Leading by example: publicity of politicians cycling to work Ensure environment and transport policies support physical activity
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System Levers	Making the healthy choice the easy choice	Building back better and fairer	Increasing visibility of physical activity	Providing young people with positive and fun experiences of physical activity	Developing strong leaders and advocates for physical activity	Including physical activity in all policies
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Examples of leverage points in action	Creating healthy supportive environments for physical activity makes it easier to be active and increases footfall which builds feelings of community safety, which in turn helps people to be active in their communities and improves social norms around physical activity.	Building on increased interest in physical activity following COVID-19 and providing positive opportunities helps develop community spirit and builds acceptance of physical activity as 'the new normal'.	Staging public sport or activity events in parks and green spaces increases visibility of physical activity as normal behaviour and improves perceptions of the park which in turn inspires people to be active	Emphasising enjoyable fun physical activity opportunities for young people builds skills and confidence, creates habits for life, and improves family enjoyment of activity	Public leaders and politicians showing visible support and advocacy for physical activity improves public perception and supports creation of healthy public policies	Ensuring physical activity is part of all public policies supports actions to create active environment, societies and people, which changes social norms and increases demand for new healthy policies
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Active Societies

"It is normal to be regularly physically active in Cardiff – everybody is doing it! There is an activity 'buzz' in the city as people find different ways to enjoy physical activity together. We build communities around physical activity and sport and support each other, in 'real life' and online. Through communications and social media we regularly promote the value of physical activity for health, environmental and community benefits."

Examples of actions	<ul style="list-style-type: none"> • Communications – including social media – to build positive image of physical activity • Universal messages to encourage all people to be more active, alongside targeting of the least active • Promote the simple messages • Encouraging conversations about physical activity in primary care • Sports clubs for all ages and abilities – making physical activity the norm 	<ul style="list-style-type: none"> • Appoint a physical activity or active living 'Ambassador' to show leadership • Creating a network of organisations to lead and advocate for physical activity • Developing a network of volunteers to support active events • Building community support for activity (and reducing resistance)
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System Levers	Making the healthy choice the easy choice	Building back better and fairer	Increasing visibility of physical activity	Providing young people with positive and fun experiences of physical activity	Developing strong leaders and advocates for physical activity	Including physical activity in all policies
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Examples of leverage points in action	Creating healthy supportive environments for physical activity makes it easier to be active and increases footfall which builds feelings of community safety, which in turn helps people to be active in their communities and improves social norms around physical activity.	Building on increased interest in physical activity following COVID-19 and providing positive opportunities helps develop community spirit and builds acceptance of physical activity as 'the new normal'.	Staging public sport or activity events in parks and green spaces increases visibility of physical activity as normal behaviour and improves perceptions of the park which in turn inspires people to be active	Emphasising enjoyable fun physical activity opportunities for young people builds skills and confidence, creates habits for life, and improves family enjoyment of activity	Public leaders and politicians showing visible support and advocacy for physical activity improves public perception and supports creation of healthy public policies	Ensuring physical activity is part of all public policies supports actions to create active environment, societies and people, which changes social norms and increases demand for new healthy policies
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Physical Activity and Sport Strategy for Cardiff (2022-2027)

VISION: Cardiff is the best city in the UK to be physically active, from walking, cycling and activity in daily life through to internationally-renowned sport

AIM: Improve the health and wellbeing of our communities through sport and physical activity

Objectives	1. Change social norms around physical activity	2. Reduce sedentary lifestyles	3. Increase participation in regular physical activity and sport	4. Reduce inequalities
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Active People

"People in Cardiff have access to and are supported to make use of a wide range of inclusive physical activity opportunities, whatever their background or location. Opportunities and programmes are low cost or free to allow universal access. Community events and activities bring people together to enjoy being active and support each other. People enjoy working and learning in places that support them to be active everyday."

Page 23 Examples of actions	<ul style="list-style-type: none"> Develop physical activity programmes that appeal to the widest range of people Ensure provision is focused on key communities e.g. deprived communities; BAME Aim to make programmes accessible and inclusive Expand and join up social prescribing physical activity opportunities 	<ul style="list-style-type: none"> Build community cohesion, integration and participation through events and celebrations Policies (education; workplace) include and prioritise physical activity Promote opportunities for families to be active together
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System Levers	Making the healthy choice the easy choice	Building back better and fairer	Increasing visibility of physical activity	Providing young people with positive and fun experiences of physical activity	Developing strong leaders and advocates for physical activity	Including physical activity in all policies
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Examples of leverage points in action	Creating healthy supportive environments for physical activity makes it easier to be active and increases footfall which builds feelings of community safety, which in turn helps people to be active in their communities and improves social norms around physical activity.	Building on increased interest in physical activity following COVID-19 and providing positive opportunities helps develop community spirit and builds acceptance of physical activity as 'the new normal'.	Staging public sport or activity events in parks and green spaces increases visibility of physical activity as normal behaviour and improves perceptions of the park which in turn inspires people to be active	Emphasising enjoyable fun physical activity opportunities for young people builds skills and confidence, creates habits for life, and improves family enjoyment of activity	Public leaders and politicians showing visible support and advocacy for physical activity improves public perception and supports creation of healthy public policies	Ensuring physical activity is part of all public policies supports actions to create active environment, societies and people, which changes social norms and increases demand for new healthy policies
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Year 1 Implementation Plan

Action	What we'll do - Year 1
Active Environments	
<p>Cardiff's built and natural environment supports and enables our population to be physically active. We value, invest in and promote our green and blue spaces, ensuring equitable access to all, and that communities are connected to the space around them. We support and prioritise healthy travel (walking, cycling, other forms of mobility involving the use of wheels including wheelchairs, scooters and skates, and the use of public transport) including discouraging the use of the car for short journeys. Collectively we actively look for policies and environmental 'nudges' that can encourage physical activity in everyday life."</p>	<p>Undertake an audit of community and private facilities that can be utilised for physical activity, to inform future planning and developments of facilities.</p> <p>Pilot a place based approach in 1-2 of our deprived communities to understand the most important issues and opportunities around being active, and work collaboratively to increase physical activity levels. (21st Century Schools, Social prescribing, physical environment, active travel infrastructure, communitiy sports clubs and voluntary workforce)</p> <p>Audit baseline status against the recommended actions within the Creating Healthier Spaces and Places for our Present and Future Generations document http://www.wales.nhs.uk/sitesplus/documents/888/Creating%20healthier%20places%20spaces.pdf</p>
Active People	
<p>Page 25 People in Cardiff have access to and are supported to make use of a wide range of inclusive physical activity opportunities, whatever their background or location. Opportunities and programmes are low cost or free to allow universal access. Community events and activities bring people together to enjoy being active and support each other. People enjoy working and learning in places that support them to be active everyday."</p>	<p>Pilot a place based approach in 1-2 of our deprived communities to understand the most important issues and opportunities around being active, and work collaboratively to increase activity levels. (Build community cohesion, integration and participation though events and celebrations, targeting least active)</p> <p>Expand the number and range of NHS rehab and treatment services using community venues, to increase accessibility for patients and sustain their physical activity levels post discharge.</p>
Active Societies	
<p>It is normal to be regularly physically active in Cardiff – everybody is doing it! There is an activity 'buzz' in the city as people find different ways to enjoy physical activity together. We build communities around physical activity and sport and support each other, in 'real life' and online. Through communications and social media we regularly promote the value of physical activity for health, environmental and community benefits."</p>	<p>Introduce a Sport & Physical Activity Events Levy, and use the revenue to administer improvement grants aimed at increasing physical activity levels</p> <p>Support workplaces to design physical activity back into the working day</p> <p>Strengthen referrals to physical activity opportunities from primary care / justice system</p> <p>Pilot a place based approach in 1-2 of our deprived communities to understand the most important issues and opportunities around being active, and work collaboratively to increase activity levels. (Focusing on our volunteer workforce and local community ambassadors)</p>

Framed within Move More Eat Well but distinct Physical Activity and Sport Strategy reporting into the PSB

Move More Cardiff Leadership Group

High level group to meet x3 times per year
Functions: Set direction; lift up and look ahead; identify levers, illuminators and blockers; create and strengthen leadership; monitor indicators.
Active Systems

Active Environments
Action Group

Active People Action
Group

Active Societies Action
Group

Research, Insights and
Evaluation Action
Group

My Ref: T: Scrutiny/Correspondence/Cllr NH

Date: 20 January 2022

Councillor Peter Bradbury
Cabinet Member – Culture & Leisure
Cardiff Council
County Hall
Cardiff
CF10 4UW



County Hall
Cardiff,
CF10 4UW
Tel: (029) 2087 2087

Neuadd y Sir
Caerdydd,
CF10 4UW
Ffôn: (029) 2087 2088

Dear Councillor Bradbury,

Physical Activity & Sport Strategy

Members of the Economy & Culture Scrutiny Committee have asked me to pass on their thanks to you, Steve Morris, Laura Williams, and Lauren Idowu for attending Committee for pre-decision scrutiny of the report to Cabinet titled '*Physical Activity and Sport Strategy*'. Members have asked that I pass on the following comments and observations from their discussion at the Way Forward.

Members are impressed by the scale of the work to date to prepare the systems map that shows the breadth of work across Cardiff and the Vale and the linkages between factors. The results are a credit to all parties and the Strategy provides a good foundation to build from. Members note officers' points that this work will take time and that communication is key, to ensure knowledge of ongoing work and resources is shared and that silo working is avoided. Members are particularly pleased to see Public Health involved so strongly in the work to develop and implement the Strategy and note that the Cardiff and Vale University Health Board are partners in this process also; the role of physical activity and sport in preventing illness and promoting wellbeing are well-documented and it is good to see health bodies embedded in the work to deliver these.

In terms of the governance, Members note the role of the Leadership Group, reporting to the Public Service Board, and drawing in key partners across the public sector. Members further note the Action Groups will report to the Leadership Group and include a Research, Insight and Evaluation Group to enable partners to learn what works well and adjust accordingly, and to provide positive feedback loops.

Regarding implementation, Members note the need to undertake further mapping and auditing to list community-based physical activity and sports clubs, to enable linkages to be made and resources to be focused accordingly. Members made the point that ward councillors are a valuable source of information and are pleased that this point was acknowledged in the meeting and that ward councillors will be invited to contribute to the mapping.

Members were interested to hear that barriers identified by community-level work will be highlighted to the Leadership Group so that members of this group can ensure appropriate action is taken to remove these barriers. This is promising but, as was raised at the meeting, there is a need for resource to fix some of these barriers, particularly if the Strategy is successful and physical activity and sports participation rates increase. Members note that it is hoped to increase resource by identifying new sources and by utilising an Events levy. Currently, however, there is no additional resource to implement the Strategy, which emphasises the need for enhanced partnership work to maximise the value and reach of existing funding.

Members note the points you made at the meeting regarding needing to ensure the Strategy leads to action that improves participation rates, particularly amongst girls and women and people from BAME communities. Members were interested to see the Year One plan and note that work is ongoing to develop the plan for Years Two-Five. In Year One, Members note the intention to pilot a place-based approach in one or two deprived communities and that discussions are on-going to select these communities, with these currently focusing on linking to the new community schools, either Eastern, Western or the planned schools in Fairwater or Cathays.

Members touched on how this Strategy approach fits with the proposed approach from Sport Wales for Regional Sport Partnerships. Members note your response that this Strategy covers Cardiff and the Vale, aligns with Health bodies footprints, covers a population of 450,000 people, 13% of the Welsh population, and includes some of the most difficult challenges for increasing engagement and participation and that therefore, if the Strategy can work here, it will provide valuable lessons for elsewhere in Wales. Later in our meeting, Committee endorsed our Inquiry report 'Community Sport in Cardiff', which recommends remaining with the existing Joint Venture or, if

this proves not feasible, to engage with Sport Wales and partners to reduce the proposed Central South footprint to either Cardiff or Cardiff and the Vale. These recommendations accord with the Physical Activity and Sport Strategy.

Once again, thank you to everyone for attending our committee and we wish you every success in implementing the Strategy. I am sure that a future Committee will wish to monitor progress in this area, given its central importance to health and wellbeing.

Yours sincerely,



COUNCILLOR NIGEL HOWELLS
CHAIR, ECONOMY & CULTURE SCRUTINY COMMITTEE

cc Members of the Economy & Culture Scrutiny Committee
Cllr Robson – Group Leader
Cllr Taylor – Group Leader
Cllr K Parry – Group Leader
David Hugh Thomas – Chair, Governance & Audit Committee
Neil Hanratty Steve Morris
Laura Williams – Cardiff Metropolitan University, Sport Cardiff
Lauren Idowu – Cardiff & Vale Public Health Board
Clair James Cabinet Support Office
Chris Pyke Tim Gordon Jeremy Rhys

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**CYNGOR CAERDYDD
CARDIFF COUNCIL**

ECONOMY & CULTURE SCRUTINY COMMITTEE

25 APRIL 2023

GLL - LEISURE CENTRE MANAGEMENT PARTNERSHIP: DELIVERY UPDATE

Purpose of the Report

1. To provide Members with the opportunity to scrutinise progress in delivering the Leisure Centre Management Partnership between the Council and GLL (Greenwich Leisure Limited) and to explore progress in addressing relevant recommendations made by Audit Wales in October 2022 in the Follow-Up Review report on their investigation report on Leisure Services in Cardiff.

Scope of Scrutiny

2. The scope of the scrutiny is to scrutinise the performance of the Council and GLL over the last year in the delivery of leisure centre services covered by the Leisure Centre Management Partnership contract. As part of work programming, Members highlighted that they wished to undertake an annual performance review of the contract with GLL, as has been done by previous committees.
3. This scrutiny will focus on the following aspects:
 - a. Participation and usage rates – memberships, visits, renewals, service user profiles, customer satisfaction
 - b. Capital programme – works completed, underway & scheduled
 - c. Medium term financial forecast
 - d. Staffing – sickness rates, training, reviews
 - e. Any changes to the Council's commitments
 - f. Any risks to the Council
 - g. Response to Audit Wales Follow-Up Review.

Background

4. The partnership arrangement with GLL commenced in December 2016, with a formal contract between the Council and GLL. The contract includes a service specification (known as the Descriptive Document) that covers governance arrangements, the approach to partnership working, opening hours, community benefits, pricing, incentives, catering & vending, customer care & satisfaction, promotion & marketing, quality management & continuous improvement, managing change, managing people and facilities management.
5. The contract covers the following leisure centres:
 - Llanishen Leisure Centre
 - Eastern Leisure Centre
 - Fairwater Leisure Centre
 - Western Leisure Centre
 - Pentwyn Leisure Centre
 - Maindy Leisure Centre
 - STAR (Splott)
 - Penylan Library and Community Centre ¹
6. The contract enabled the Council to eliminate its subsidy of leisure services, which amounted to circa £3.5m per annum. GLL's proposal was to work to reduce the deficit and use surpluses from elsewhere in their UK portfolio to underwrite the initial operating deficit. Prior to the covid pandemic, GLL had made significant progress in reducing the operating deficit.
7. The Council retains ownership of the facilities and has landlord responsibility for maintaining the external fabric of the buildings. £3.465m capital funding was allocated at the outset of the contract to deliver improvements to leisure centres.
8. The contract provides the following advantages:
 - Surety of future financial costs to the Council re leisure services
 - Significantly reduced financial risk for the Council

¹ Penylan Library and Community Centre included in contract as it hosts a gym

- Contractor bearing financial risks in relation to utilities, delivery of investment opportunities, achievement of income targets and maintenance of facilities (with the exception of structure and roofs).
- Greater certainty re the delivery of specified services within a contractual framework, protecting the ongoing operation of each facility and maintaining jobs.
- Robust investment plan for capital investment into facilities
- Contractor commitment to the achievement of QUEST, the leisure industry quality standard, across the portfolio, which will improve the quality of facilities and services.

Impact of Covid Pandemic

9. The covid pandemic resulted in a significant loss of income for GLL across their business. The WG hardship support enabled GLL to keep operating in Cardiff². However, GLL no longer had a surplus from elsewhere to offset the operating deficit in Cardiff. In November 2020, Cabinet was informed the risk of contract failure had been escalated onto the Corporate Risk Register. Cabinet authorised a review of the contract to identify potential variations that would improve the long-term sustainability of the contract and protect service delivery.
10. In December 2020, Audit Wales released their investigation report on Leisure Services in Cardiff, which proposed a wider review of the contract. Consequently, the Council commissioned Local Partnerships to carry out an independent review.

Contract Variation

11. In light of the impact of the covid pandemic, in March 2021 Cabinet agreed to vary the contract by removing Pentwyn Leisure Centre, which required the highest level of subsidy, on the basis that an alternative delivery model would ensure the centre remained open to the public. At the same time, GLL agreed to release the Maindy Cycle Track to support other Council objectives, with replacement provision proposed at the International Sports Village site.

² £5.225 million WG Hardship Fund support for the period March 2021 – March 2022

12. At their meeting on 20 October 2022, Cabinet received a report detailing the Local Partnerships review, which identified that leisure centres were operating at around 90% of pre-pandemic income levels and that energy costs were accentuating the operating deficit.
13. On the basis of options put forward by the review, Cabinet approved in principle the following: a relief payment to GLL; that GLL could acquire energy through the Crown Commercial Service; and that leisure centre energy infrastructure be upgraded. Also, Cabinet agreed the approach to the modernisation and future operation of Pentwyn Leisure Centre; the Capital Programme 2023-24 contains the following:
 - Line 94- Pentwyn Leisure Centre Redevelopment - £3.694m indicative 2023-2028 – with no spend allocated for 2023/24.

Audit Wales Follow-Up Review

14. In October 2022, Audit Wales published their Follow-Up Review report on their investigation report on Leisure Services in Cardiff, available [here](#). They made the following recommendations relevant to this scrutiny:

R1 strengthening the application of the sustainable development principle

The Council should more fully apply the sustainable development principle by maximising its contract management arrangements with GLL to formalise how the sustainable development principle fully drives the services provided by GLL.

R3 GLL monitoring reporting to scrutiny committee

The Council should report to the Economy and Culture scrutiny committee GLL's medium-term financial forecasting in future GLL monitoring reports.

R5 GLL contract risk management arrangements

The Council needs to assure itself that it has effective actions to mitigate the risk of the GLL contract failing, including exploring different service delivery options as a contingency.

15. Members are able to explore progress with the above at this meeting.

Monitoring Information

16. To inform this scrutiny, the partnership has been asked to provide usage and participation data, with comparative data from previous years, including the following information:
- Renewal rates and membership rates
 - Number of individuals using centres
 - Overall number of visits
 - Information re membership and usage broken down by service user profiles including age, gender, and ethnicity
 - Customer satisfaction rates.
17. The partnership has also been asked to provide an update on staffing issues, the capital programme and medium-term financial forecast.
18. The above information is being provided in a presentation to the Committee, which will be circulated to Committee Members prior to the meeting, as **Appendix A.**

Previous Scrutiny

19. Since 2017, this Committee has undertaken regular **scrutiny of the partnership** between the Council and GLL, regarding the delivery of contract for leisure services at Better Leisure Centres in Cardiff. This has included requesting details of the GLL User Survey and Usage profiles broken down by age, disability, ethnicity, and gender, which were supplied. In January 2019, Members were pleased to note progress made in improving participation and usage rates, increased customer satisfaction and progress in delivering capital programme improvements.
20. In November 2020, this Committee considered the **impact of the coronavirus pandemic** on leisure services in Cardiff and carried out pre-decision scrutiny of a report to Cabinet on the contract with GLL. In the resulting Chair's letters Members recognised the impact of the coronavirus pandemic on GLL and the

whole of the leisure sector and reiterated their support for leisure and sport activities.

21. In March 2021, Members undertook pre-decision scrutiny of a report to Cabinet that sought Cabinet approval, in principle, to **vary the Leisure Services contract** with GLL, in respect of Pentwyn Leisure Centre and removal of the Velodrome facility from Maindy Leisure Centre. The report also highlighted changes to service specifications from April 2021 and changes to capital programme.
22. In December 2021, Members again scrutinised progress in delivering the **partnership** between the Council and GLL (Greenwich Leisure Limited). This scrutiny looked at the impact of the covid pandemic, participation and usage rates, capital programme, customer satisfaction and quality systems, staffing, the Council's commitments and risks to the Council.
23. Also in December 2021, Members scrutinised progress in implementing the improvement proposals made by **Audit Wales in their Review of Leisure Services** (2020) report.
24. In October 2022, Members undertook pre-decision scrutiny of the report to Cabinet detailed in **Points 12-13** above. A copy of the resultant Chair's public letter is attached at **Appendix B** for information; the confidential letter has been circulated to Members in confidence.

Way Forward

25. Councillor Jennifer Burke (Cabinet Member for Culture, Parks and Events) has been invited and may wish to give a statement. Jason Curtis (GLL - Head of Service and National Membership Manager) and Joanne Smith (GLL - General Manager - Llanishen Leisure Centre) have been invited to give a presentation. They, along with Neil Hanratty (Director of Economic Development), Steve Morris (Operational Manager, Sport, Leisure & Development) and Sarah Stork

(Leisure Client Services Manager) will be in attendance to answer Members queries.

26. At the meeting, Members will have the opportunity to question the panel about recovery since the covid pandemic as well as reviewing overall contract management issues, including whether the partnership is performing, whether it is meeting the needs of Cardiff citizens and communities and whether there are any changes to the Council's commitments and risks. Members will also be able to explore the capital programme and medium-term financial position, and the Council's response to the Audit Wales recommendations detailed at point 14.

Legal Implications

27. The Scrutiny Committee is empowered to enquire, consider, review, and recommend but not to make policy decisions. As the recommendations in this report are to consider and review matters, there are no direct legal implications. However, legal implications may arise if and when the matters under review are implemented with or without any modifications. Any report with recommendations for decision that goes to Cabinet/Council will set out any legal implications arising from those recommendations. All decisions taken by or on behalf of the Council must (a) be within the legal powers of the Council; (b) comply with any procedural requirement imposed by law; (c) be within the powers of the body or person exercising powers on behalf of the Council; (d) be undertaken in accordance with the procedural requirements imposed by the Council e.g. Scrutiny Procedure Rules; (e) be fully and properly informed; (f) be properly motivated; (g) be taken having regard to the Council's fiduciary duty to its taxpayers; and (h) be reasonable and proper in all the circumstances.

Financial Implications

28. The Scrutiny Committee is empowered to enquire, consider, review, and recommend but not to make policy decisions. As the recommendations in this report are to consider and review matters, there are no direct financial implications at this stage in relation to any of the work programme. However,

financial implications may arise if and when the matters under review are implemented with or without any modifications. Any report with recommendations for decision that goes to Cabinet/Council will set out any financial implications arising from those recommendations.

RECOMMENDATION

The Committee is recommended to consider the information attached to this report and received at this meeting and to submit any recommendations, observations, or comments to the Cabinet.

Davina Fiore

Director of Governance and Legal Services

19 April 2023



Date: 18 October 2022

Councillor Burke-Davies
Cabinet Member – Culture, Parks & Events
Cardiff Council
County Hall
Cardiff
CF10 4UW

Public Letter

Dear Councillor Burke-Davies,

REVIEW OF LEISURE SERVICES (GLL)

Members have asked I pass on their thanks to you, Neil Hanratty and Jon Maidment for attending our meeting for pre-decision scrutiny of the report to Cabinet titled '*Review of Leisure Services (GLL)*'. Members have asked that I pass on the following comments and observations from their discussion at the Way Forward; I have sent a separate confidential letter capturing our comments on confidential information.

Overall, Members are content with the proposals set out in the report to Cabinet and the recommendations to Cabinet. Members note:

Pentwyn Leisure Centre

- The Council is absolutely committed to modernising the centre, and the new proposals include the previous plans for the swimming pool, gym, changing facilities and café as well as external 3G pitches, which are not affected by the proposals with Cardiff Rugby Club
- The new proposals include better value for money proposals for the external fabric of the building
- It is anticipated a Full Business Case will be brought to Cabinet in December.

Energy infrastructure

- The main impetus for moving towards green energy is to reduce costs, with carbon footprint reductions a secondary benefit
- The significant up-front costs will need to be met by external sources, such as UK Government grants
- A Full Business Case will be brought back to Cabinet.

Boosting footfall

- Members raised the possibility of improving GLL's website, such as the booking systems, which would help to boost usage, increase accessibility, and increase revenue
- Members asked what efforts GLL had made to boost footfall and note Neil Hanratty's suggestion to invite GLL to a future committee meeting to explain their work to attract people and generate footfall.

Access to Penylan Community Centre & Library Toilets

- That the public should be able to access the toilets at Penylan Community Centre & Library
- That the above should not require a contractual variation and should be resolved via a phone call to GLL's lead officer.

During the discussions, Members raised a number of points as a result of which **Members request** the following in the response to this letter:

Feedback routes

- Clarification of the existing system for customers to provide suggestions, complaints, and compliments to GLL

Relief Payment

- Clarification of the source of the finance for the proposed relief payment
- Clarification whether the proposed relief payment is affordable for the Council, given the recent Budget 2023/24 Update Report, due to be considered by Cabinet 20 October 2022

Appendix 4

- Clarification whether the changepoints/ milestones/ targets detailed in Appendix 4 for the months preceding this meeting have been met
- Clarification on why Appendix 4 was not updated for submission as part of the Cabinet papers, to provide Cabinet with an up-to-date position, as opposed to a position dated 25 August 2022.

Finally, during our Way Forward discussions, Members agreed to the suggestion to invite GLL to a future committee meeting to explain their work and review performance. It is likely this will be scheduled for either March or April 2023,

depending on other calls on committee time; Scrutiny Services will be in touch to confirm nearer the time.

Thank you once again to you, Neil and Jon for attending committee, taking Members through the proposals, and answering our questions.

Yours sincerely,

P Wong

**COUNCILLOR PETER WONG
CHAIR, ECONOMY & CULTURE SCRUTINY COMMITTEE**

cc Members of the Economy & Culture Scrutiny Committee
Group Leaders - Cllr Robson, Cllr Taylor
Neil Hanratty Jon Maidment Steve Morris
Clair James Cabinet Support Office
Chris Pyke Tim Gordon Jeremy Rhys

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**CYNGOR CAERDYDD
CARDIFF COUNCIL**

ECONOMY & CULTURE SCRUTINY COMMITTEE

25 APRIL 2023

**PROGRESS REPORT – IMPLEMENTATION OF AGREED RECOMMENDATIONS
FROM ECONOMY & CULTURE SCRUTINY COMMITTEE INQUIRY REPORT –
'COMMUNITY SPORT IN CARDIFF: REGIONAL SPORTS PARTNERSHIPS':**

Purpose of report

1. To provide Members with an update on the progress being made in the implementation of the recommendations agreed by Cabinet in their response to the Economy & Culture Scrutiny Committee January 2022 inquiry report '*Community Sport in Cardiff: Regional Sports Partnerships.*'

Background

2. Sport Wales are proposing to split Wales into five regions, with Cardiff included in the Central South Regional Sport Partnership along with Bridgend, Merthyr, Rhondda Cynon Taf and the Vale of Glamorgan.
3. Regional Sport Partnerships (RSP) are the mechanism through which Sport Wales will direct its funding of community sport in a long-term approach. Sport Wales estimate that resource per Regional Sport Partnership will be circa £12million over 5 years
4. During the Committee's work programming for 2021-22, Members received a request from Councillor Bradbury, then-Cabinet Member – Culture and Leisure, to undertake an inquiry into community sport in Cardiff, with specific reference to the proposed Regional Sports Partnership. Following initial scoping meetings, Members agreed the following terms of reference:
 - *To explore Sport Wales's proposed Central South Community Sport and Activity programme to understand:*
 - *Progress to date re development of regional model*

- *Proposed structure, governance, funding, and operation of regional model*
- *Interface between community sports and the regional model*
- *What success will look like.*
- *To consider the pilot Community Sport and Activity programme in North Wales:*
 - *Understand lessons learnt during the pilot*
 - *Identify lessons relevant to Central South*
- *To use the information gathered during the inquiry to:*
 - *undertake a SWOT analysis of the proposed Central South Community Sport and Activity programme*
 - *identify what Cardiff Council needs to do to prepare.*
- *To gather stakeholders' views regarding the above, including partners, other local authorities included in Central South and relevant Cabinet Members and Cardiff Council officers.*

To make evidence-based recommendations to Cabinet regarding the Sport Wales Community Sport and Activity programme.

5. Having considered all the evidence, the Inquiry concluded the proposed Central South RSP poses a very real threat to the good practice currently embedded in Cardiff. Members were sure that this was not the intention of Sport Wales, which wishes to see enhanced participation across Wales and particularly in the most disadvantaged communities.
6. Members clear preference was for the status quo to be maintained, citing that the current approach delivers, boosting engagement and participation for the most disadvantaged. However, if maintaining the status quo is not feasible, Members were clear that it is essential to reduce the footprint of the RSP and to clarify governance arrangements. Members highlighted that the need for engagement with politicians is critical, and they were pleased to note willingness from all parties to participate in this.
7. Overall, the Committee made six recommendations. The Cabinet Response was agreed at their meeting on 28 September 2022; the Cabinet accepted five recommendations and partially accepted one recommendation.

8. The full report for this inquiry is available at:

[Cabinet 24 Feb 2022 Scrutiny report Community sport.pdf \(moderngov.co.uk\)](#)

Progress Report – April 2023

9. A recommendation tracking sheet has been provided and is attached at

Appendix A. This shows:

- in the left-hand column, the recommendation made
- in the middle column, the Cabinet response, and
- in the right-hand column, the progress update provided for this meeting.

10. The recommendation tracking sheet enables Committee Members to see whether there has been progress in implementing agreed and partially agreed recommendations.

Way Forward

11. Councillor Jennifer Burke (Cabinet Member – Culture, Parks, Events and Venues), Neil Hanratty (Director – Economic Development) and Steve Morris (Operational Manager, Sport, Leisure & Development) have been invited to present the progress report on the implementation of the actions detailed in the Cabinet Response and to answer Members' questions.

Legal Implications

12. The Scrutiny Committee is empowered to enquire, consider, review, and recommend but not to make policy decisions. As the recommendations in this report are to consider and review matters, there are no direct legal implications. However, legal implications may arise if and when the matters under review are implemented with or without any modifications. Any report with recommendations for decision that goes to Cabinet/Council will set out any legal implications arising from those recommendations. All decisions taken by or on behalf of the Council must (a) be within the legal powers of the Council; (b) comply with any procedural requirement imposed by law; (c) be within the powers of the body or person exercising powers on behalf of the

Council; (d) be undertaken in accordance with the procedural requirements imposed by the Council e.g. Scrutiny Procedure Rules; (e) be fully and properly informed; (f) be properly motivated; (g) be taken having regard to the Council's fiduciary duty to its taxpayers; and (h) be reasonable and proper in all the circumstances.

Financial Implications

13. The Scrutiny Committee is empowered to enquire, consider, review, and recommend but not to make policy decisions. As the recommendations in this report are to consider and review matters, there are no direct financial implications at this stage in relation to any of the work programme. However, financial implications may arise if and when the matters under review are implemented with or without any modifications. Any report with recommendations for decision that goes to Cabinet/Council will set out any financial implications arising from those recommendations.

Recommendation

The Committee is recommended to:

- a. Consider the contents of the update report at **Appendix A**
- b. Report any comments, observations or recommendations to the Cabinet
- c. Consider the way forward for any further scrutiny of this item.

DAVINA FIORE

Director of Governance & Legal Services

19 April 2023

RECOMMENDATION	CABINET RESPONSE	UPDATE – APRIL 2023
<p>1. Cabinet urgently pursues with Sport Wales the feasibility of maintaining our current existing Joint Venture partnership with Cardiff Metropolitan University rather than entering a Regional Sport Partnership.</p>	<p>Accepted. <i>The case will be made to Sport Wales Senior Management Team for a Cardiff or Cardiff and Vale partnership. The Cardiff case will also be taken to the Central South regional forum stating the Cardiff position.</i></p>	<p>We have made the case for a Cardiff “only” region or Cardiff and Vale partnership. This has been declined by Sport Wales as they seek to continue with the Central South partnership. Colleagues representing the Local Authorities in the Central South Region are developing a model of governance whereby Cardiff and Vale of Glamorgan Health Board and Cwm Taf Morgannwg Health Board are distinct subgroups to the Central South overarching board.</p>
<p>2. Cabinet takes up Sport Wales’s offer to engage to: a) enable political input and to build political mandate; b) lobby for a reduced footprint, either Cardiff-only or one based on the Cardiff & Vale University Health Board footprint; c) work collaboratively to achieve agreement on the reduced footprint as set out above</p>	<p>Accepted. <i>Political position from Scrutiny and Cabinet to be presented to Sport Wales to enable open discussion on options for a new operating model that sustains the current future levels of resource for Cardiff. Sport Wales insist on a Central South Regional Board but with potential for a second tier split for two health board regions that covers the entire region.</i></p>	<p>The second-tier split has been generally accepted by Sport Wales (as above) subject to further development of the governance model which is in progress.</p> <p>The political mandate has been requested by each of the partner local authorities. However, partner engagement has only been achieved in Q4 of 22/23 with similar views to Cardiff.</p>
<p>3. Cabinet actively engages with the Regional Sport Partnership development process to build trust and commitment</p>	<p>Accepted. <i>Ongoing commitment to attend the Central South forums led by Sport Wales and for Cardiff Council and our delivery partner Cardiff Metropolitan University (Sport Cardiff), to lead and lobby on behalf of the Central South regional local authorities.</i></p>	<p>Cardiff Met (our Joint Venture partner) are leading and managing the development of the collaboration model. Sport Wales have appointed two external consultants to work with the Central South partners to develop the model.</p>
<p>4. Cabinet works collaboratively with Regional Sport Partnership partners to agree governance arrangements that ensure Cardiff’s voice is heard in proportion to population size.</p>	<p>Accepted. <i>Ongoing commitment to attend the Central South forums and support the group in partnership with Cardiff Metropolitan University (Sport Cardiff), ensuring Cardiff</i></p>	<p>The development of the governance model is yet to be finalised as a draft for consideration by Cabinet. At the appropriate point a Cabinet report will be taken for decision. It is widely accepted by Sport Wales and our regional</p>

RECOMMENDATION	CABINET RESPONSE	UPDATE – APRIL 2023
	<i>objectives set out in the Physical Activity for Sport strategy are protected and delivered.</i>	partners that Cardiff is well developed in terms of its Physical Activity and Sport strategy with key objectives and action plans in place. The established North Wales partnership have been seeking advice from Cardiff about our strategy and partnership with Public Health as an example of Best Practice.
5. Cabinet seeks assurance from Sport Wales that priorities identified for Cardiff will not be diluted in any regional partnership and funding will not be diluted.	Partially accepted. <i>The model is still to be developed, the governance and lead is in development and undecided and therefore there are no assurances that Cardiff or other regions will not be at detriment.</i>	The North Wales partnership indicates that resources remain the same and a commitment from Sport Wales has been made for continued support for each Local Authority until the new governance board is in place, at this point the new board will have jurisdiction on the administration of grants to be awarded and to whom.
6. Cabinet seeks clarification from Sport Wales on their basic expectations regarding governance models.	Accepted. <i>Sport Wales are not set on a specific model and request the central south group to collaborate and decide on the best governance structure. This is in development and Cardiff are well represented to determine future governance models as well as reviewing the current model in North Wales.</i>	The Central South partnership is empowered to develop the most appropriate governance model. This work is ongoing, and we aim to conclude this by end of financial year 23/24.

**CYNGOR CAERDYDD
CARDIFF COUNCIL****ECONOMY & CULTURE SCRUTINY COMMITTEE****25 APRIL 2023**

COMMITTEE BUSINESS REPORT

Background

1. This report provides an update on correspondence, and an update on various aspects of the Committee's work programme, namely the Museum of Cardiff task group, the Replacement Local Development Plan task group, and the proposed visit to Flatholm.

Correspondence update

2. Following most Committee meetings, the Chair writes a letter to the relevant Cabinet Member or officer, summing up the Committee's comments and recommendations regarding the issues considered. At the Committee meeting on 18 January 2023 Members received a report detailing the correspondence sent and received up to that meeting.
3. Correspondence has been sent since that meeting and the current position is set out below:
 - i. **Response Awaited** – to the request for additional information, contained in the Chair's confidential letter to Councillor Burke, following pre-decision scrutiny of the St David's Hall report to Cabinet, considered at Committee on 12 December 2022
 - ii. **Response Awaited** – from Councillor Goodway, Cabinet Member – Investment and Development, to the Chair, Councillor Wong's public letter, following pre-decision scrutiny of the International Sports Village report to Cabinet, considered at Committee on 18 January 2023

- iii. **No Response Required** - from Councillor Goodway, Cabinet Member – Investment and Development, to the Chair, Councillor Wong’s confidential letter, following pre-decision scrutiny of the International Sports Village report to Cabinet, considered at Committee on 18 January 2023
- iv. **No Response Required** – from Councillor Owen Jones, Chair - Environmental Scrutiny Committee, to the Chair, Councillor Wong’s letter regarding the proposed park and ride at the International Sports Village, considered at Committee on 18 January 2023
- v. **No Response Required** – from Councillor Bridgeman, Chair - Children and Young People Scrutiny Committee, to the Chair, Councillor Wong’s letter regarding active travel routes to schools, following evidence received during the Shaping Cardiff’s Post Pandemic Economic Recovery Inquiry, considered by Committee on 18 January 2023.
- vi. **Response Received** – from Councillor Weaver, Cabinet Member – Finance, Modernisation and Performance, to the Chair, Councillor Wong’s public letter, following pre-decision scrutiny of the Budgetary Proposals report to Cabinet, considered at Committee on 28 February 2023
- vii. **No Response Required** – from Councillor Thomas, Leader, to the Chair, Councillor Wong’s public letter, following pre-decision scrutiny of the EURO’s 2028 report to Cabinet, considered at Committee on 21 March 2023
- viii. **Response Awaited** – from Councillor Thomas, Leader, to the Chair, Councillor Wong’s confidential letter, following pre-decision scrutiny of the EURO’s 2028 report to Cabinet, considered at Committee on 21 March 2023
- ix. **No Response Required** – from Neil Hanratty, Director of Economic Development, to the Chair, Councillor Wong’s public and confidential letters, following pre-decision scrutiny of the Atlantic Wharf report to Cabinet, considered at Committee on 21 March 2023.

4. Copies of the Chair's public letters and any public responses received can be found on the Council's website page for the relevant Committee meeting, with a hyperlink provided at the top of the page, entitled '*correspondence following the committee meeting*'.

Museum of Cardiff Task Group

5. The Chair, Councillor Wong, has agreed that Councillor Shimmin may sit on the task group, in line with the Council's Constitution Scrutiny Procedure Rules. Councillor Wong, Councillor Henshaw and Councillor Shimmin are due to meet on 20 April 2023 to undertake initial scoping for the task group. A verbal update on the outcome of this meeting will be provided at this committee meeting.

Replacement Local Development Plan (RLDP) Task Group

6. The first meeting of the RLDP task group was held on 3 April 2023 to provide task group Members with baseline information about the timeline for the RLDP, the context in which it is being prepared, the work that has already taken place, the draft Preferred Strategy and the next steps. Members were also briefed on the scrutiny scoping process, the PICK process, and the need to focus on areas where scrutiny can have most impact.
7. A scoping meeting is being arranged for late June/ early July, where Members will be able to use the then-published draft Preferred Strategy to prioritise areas for scrutiny. Work will then take place in July and August to identify relevant good practice and external witnesses and to arrange meetings with witnesses.

Proposed Visit to Flatholm

8. As discussed at previous committee meetings, the Environmental Scrutiny Committee wishes to work with this committee to undertake a joint scrutiny of Flatholm. This would include a visit to Flatholm; officers have advised that it would be best to visit September onwards, after the seagulls' breeding season.

9. Given the limited capacity of the boats available to take visitors to Flatholm, there is space for two or three members of this Committee to be part of the visit. Members are requested to note that the boat used is a fast-rib, which is unsuitable for those with a bad back.
10. Ahead of the visit, preparatory work will be undertaken, including scoping terms of reference, gathering required information, and identifying and contacting external witnesses.
11. On the basis of the above, expressions of interest are sought from committee members who wish to be part of the visit and scrutiny of Flatholm.

Way Forward

12. During the meeting, Members may wish to:
 - i. reflect on the correspondence update
 - ii. note the updates provided on the task groups
 - iii. express an interest and/ or agree nominations for the Flatholm scrutiny.

Legal Implications

13. The Scrutiny Committee is empowered to enquire, consider, review and recommend but not to make policy decisions. As the recommendations in this report are to consider and review matters there are no direct legal implications. However, legal implications may arise if and when the matters under review are implemented with or without any modifications. Any report with recommendations for decision that goes to Cabinet/Council will set out any legal implications arising from those recommendations. All decisions taken by or on behalf of the Council must (a) be within the legal powers of the Council; (b) comply with any procedural requirement imposed by law; (c) be within the powers of the body or person exercising powers on behalf of the Council; (d) be undertaken in accordance with the procedural requirements imposed by the Council e.g. Scrutiny Procedure Rules; (e) be fully and properly informed; (f) be properly motivated; (g) be taken having regard to the

Council's fiduciary duty to its taxpayers; and (h) be reasonable and proper in all the circumstances.

Financial Implications

14. The Scrutiny Committee is empowered to enquire, consider, review and recommend but not to make policy decisions. As the recommendations in this report are to consider and review matters there are no direct financial implications at this stage in relation to any of the work programme. However, financial implications may arise if and when the matters under review are implemented with or without any modifications. Any report with recommendations for decision that goes to Cabinet/Council will set out any financial implications arising from those recommendations.

RECOMMENDATIONS

The Committee is recommended to:

- i. Reflect on the update on correspondence
- ii. Note the updates provided on the task groups
- iii. Agree nominations for the Flatholm scrutiny.

Davina Fiore

Director of Governance & Legal Services

19 April 2023

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